



EUROPEAN COMMISSION

Brussels, 19.9.2012
C(2012) 6402 final

COMMISSION IMPLEMENTING DECISION

of 19.9.2012

**on adopting the annual work programme for 2013 for the specific programme on the
"Prevention of and Fight against Crime" as part of the General Programme "Security
and Safeguarding Liberties" serving as a financing decision**

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on adopting the annual work programme for 2013 for the specific programme on the "Prevention of and Fight against Crime" as part of the General Programme "Security and Safeguarding Liberties" serving as a financing decision

THE EUROPEAN COMMISSION,

Having regard to the Treaty on the Functioning of the European Union,

Having regard to Council Decision 2007/125/JHA of 12 February 2007 establishing for the period 2007 to 2013, as part of General Programme on Security and Safeguarding Liberties, the specific programme 'Prevention of and Fight against Crime'¹, and in particular Article 7(2) thereof,

Whereas:

- (1) In accordance with Article 6 of Decision N° 2007/125/JHA, Union support may take the form of grants or public procurement contracts. Union grants shall be awarded further to calls for proposals, save in duly substantiated exceptional cases of urgency or where the characteristics of the beneficiary leave no other choice for a given action, and shall be provided through operating grants and grants for actions.
- (2) In accordance with Article 7(2) of Decision N° 2007/125/JHA, the Commission shall adopt an annual work programme specifying its specific objectives, thematic priorities, a description of accompanying measures envisaged and if necessary a list of other actions.
- (3) The 2013 annual work programme for the Prevention of and Fight against Crime specific programme will provide EU co-financing in line with the priorities set out in the Commission Communication on the EU Internal Security Strategy² as well as with the actions resulting from the EU policy cycle for organised and serious international crime³.
- (4) The 2013 annual work programme for the Prevention of and Fight against Crime specific programme should determine the arrangements for granting financial support to the eligible actions listed in Article 4 of Decision N° 2007/125/JHA.

¹ OJ L 058, 24.02.2007, p.7.

² COM/2010/0673 final available at <http://eur-lex.europa.eu/LexUriServ/LexUriServ.do?uri=CELEX:52010DC0673:EN:HTML>

³ Council Conclusions on the creation and implementation of a EU policy cycle for organised and serious international crime of 3043rd JUSTICE and HOME AFFAIRS Council meeting Brussels, 8 and 9 November 2010 final available at Http://www.consilium.europa.eu/uedocs/cms_data/docs/pressdata/en/jha/117583.pdf

- (5) Article 75 of Council Regulation (EC, Euratom) No 1605/2002 of 25 June 2002 on the Financial Regulation applicable to the general budget of the European Communities, hereafter referred to as the Financial Regulation,⁴ requires that every item of expenditure shall be committed and that the commitment of the expenditure shall be preceded by a financing decision adopted by the institution or the authorities to which powers have been delegated by the institution.
- (6) In accordance with Article 110(1) of the Financial Regulation, grants are subject to an annual work programme, published at the start of the financial year.
- (7) In accordance with Article 90(2) of Commission Regulation (EC, Euratom) No 2342/2002 of 23 December 2002 laying down detailed rules for the implementation of the Financial Regulation, hereafter referred to as the Implementing Rules,⁵ the decision adopting an annual work programme within the meaning of Article 110 of the Financial Regulation is considered as the financing decision within the meaning of Article 75 of the Financial Regulation, provided that it constitutes a sufficiently detailed framework.
- (8) Article 168(1)(c) of the Implementing Rules provides that grants may be awarded without a call for proposals to bodies with de jure or de facto monopoly, duly substantiated in the award decision. For certain projects, ATLAS cooperation, European Network of Forensic Science Institutes, Aquapol network, Tispol Network, Railpol network, and FIU.NET are in the position of such a monopoly, because they are the only organisations with the necessary capacity and expertise.
- (9) In accordance with Article 166 of the Implementing Rules, the annual work programme specifies the basic act, the objectives and the schedule of calls for proposals with the indicative amount and the results expected.
- (10) The measures provided for in this Decision are in accordance with the opinion of the Committee established by Article 8 of Decision 2007/125/JHA,

HAS DECIDED AS FOLLOWS:

Article 1

The 2013 annual work programme for the specific programme “Prevention of and Fight against Crime”, described in the Annex to this decision, is hereby adopted. This decision serves as a financing decision for 2013 for the budget article 18.05.09 subject to the condition that the budget for 2013 is adopted by the budgetary authority. The total amount covered by this decision is 53.150.000 € subject to the necessary funds being available under the 2013 general budget of the European Union.

Article 2

Cumulated changes to the allocations to the specific actions not exceeding 20% of the maximum contribution authorised by this Decision are not considered to be substantial provided that they do not significantly affect the nature and objective of the work programme.

⁴ OJ L 248, 16.9.2002, p. 1.

⁵ OJ L 357, 31.12.2002, p. 1.

This may include the increase of the maximum contribution authorised by this Decision up to 20%.

The authorising officer responsible may adopt such changes in accordance with the principles of sound financial management and of proportionality

Done at Brussels, 19.9.2012

*For the Commission
Cecilia MALMSTRÖM
Member of the Commission*

ANNEX

ANNUAL WORK PROGRAMME 2013

PREVENTION OF AND FIGHT AGAINST CRIME

INTRODUCTION

This is the seventh Annual Work Programme adopted under the Council Decision No Council Decision 2007/125/JHA, establishing the Specific Programme "Prevention of and Fight against Crime" (hereafter referred to as "Programme"⁶) as part of the general programme "Security and Safeguarding Liberties". This Programme shall contribute to a high level of security for citizens by preventing and combating terrorism and crime, organised or otherwise by implementing the Communication "EU Internal Security Strategy in Action" adopted by the Commission on 22 November 2010.⁷

The Commission will ensure complementarity with other Union initiatives and avoid duplication, e.g. with the implementation of the Pericles programme, the CBRN Risk mitigation – Centres of Excellence initiative, the 7th Research Framework Programme, and in particular the Security and the Socio-economic sciences and humanities themes as well as other fields related to crime prevention.

Any actions under this work programme shall respect and shall be implemented in line with the rights and principles enshrined in the Charter of Fundamental Rights of the European Union⁸.

This Annual Work Programme covers the priorities in 2013 and consists of the following parts and types of actions:

Part	Types of actions	The budget envisaged
I.	Grants	€43 150 000
A	Action grants, i.e. co-financing of transnational and national projects	€31 000 000
B	Operating grants to non-governmental organisations	N/A
C	Action grants foreseen within framework partnerships	€10 050 000
D	Grants to bodies in monopoly situations	€2 350 000

⁶ Council Decision 2007/125/JHA of 12 February 2007 establishing for the period 2007 to 2013, as part of General Programme on Security and Safeguarding Liberties, the Specific Programme "Prevention of and Fight against Crime", OJ L 58, 24.2.2007, p.7, hereafter referred to as the "basic act"

⁷ COM/2010/0673 final available at <http://eur-lex.europa.eu/LexUriServ/LexUriServ.do?uri=CELEX:52010DC0673:EN:HTML>

⁸ OJ C 303/7, 14.12.2007, p.1. Strategy for the effective implementation of the Charter of Fundamental Rights by the European Union, COM(2010) 573 final, 19.10.2010

II.	Other actions	€9 750 000
	Total:	€53 150 000

Actions funded under this Programme should contribute to the achievement of the following objectives:

- (a) promote and develop coordination, cooperation and mutual understanding among law enforcement agencies, other national authorities and related Union bodies in respect of the priorities based on the findings of the EU Organised Crime Threat Assessment (EU OCTA) and set out by the Council;
- (b) stimulate, promote and develop horizontal methods and tools necessary for strategically preventing and fighting crime and guaranteeing security and public order, as well as others which promote the use of new technologies by the competent judicial authorities and law enforcement authorities, such as the work carried out in the European Union Crime Prevention Network, public-private partnerships, best practices in crime prevention, comparable crime and criminal justice statistics consistent with the relevant EU Action Plan⁹, applied criminology and an enhanced approach towards young offenders;
- (c) promote and develop best practices for the protection of and support to witnesses;
- (d) promote and develop best practices for the protection of crime victims.

EXPECTED OUTCOME

The projects and other actions are expected to contribute to the achievement of the objectives of the Programme. The projects are moreover intended to contribute;

- (a) to the exchange, dissemination and use of information, knowledge, experience and best practices between Member States, including input for specific reporting/assessment mechanisms managed by the Commission;
- (b) to the development of cooperation between relevant security stakeholders and provide them with strategies, techniques and instruments to improve their performance in preventing and fighting crime;
- (c) to the development of coordination and strengthening of mutual understanding between law enforcement authorities, facilitation of the coordination of their activities, and strengthening their capacity to combat crime and terrorist activity, particularly in cases with a cross-border dimension;

⁹ Developing a comprehensive and coherent EU strategy to measure crime and criminal justice: An EU Action Plan 2006 – 2010 [COM(2006) 437 final]

- (d) to the development of new methods and techniques to support the activities of judicial authorities competent to combat crime, and of operational law enforcement and to improve training and ability to apply them, including the exploration of the use of new technologies for law enforcement purposes;
- (e) to the promotion of public private partnerships between law enforcement bodies and the private sector in taking action to prevent crime and terrorist attacks and to recover after an attack;

I. GRANTS

All grant schemes outlined below will participate to the implementation of the Internal Security Strategy and its five strategic objectives, as well as the actions developed under the Operational Action Plans resulting from the EU Policy cycle on organised crime.

A. ACTION GRANTS

Priorities

Following calls for proposals, action grants may be awarded for transnational and/or national projects. The global budget envisaged for projects carried out under heading A is 31 000 000 €

Targeted calls for 2013

All the following targeted calls for proposals will be published in **2013**, with the following indicative amounts:

- Targeted call on measures concerning the threat posed by possible use by terrorists of Chemical, Biological, Radiological and Nuclear materials, as well as explosives and their precursors, including measures related to awareness raising, the development of standards, improving information exchange mechanisms, conducting exercises and training, developing detection technology and capability, raising security capacity, networking and other activities in line with the EU Action Plans on CBRN¹⁰, explosives security¹¹ and air cargo security¹² (3 000 000 €);
- Targeted call on radicalisation leading to terrorism, violent extremism and the support to victims of terrorism. This call will consist of 2 separate groups of actions which should aim at (a) countering the phenomenon of radicalisation leading to terrorism and violent extremism, including addressing the motivations of terrorists and violent extremists, strengthening civil society engagement at the grass-roots level; developing strategic communications strategies to counter terrorist and violent extremist propaganda and ideologies offering alternatives identifying best practices in the prevention of radicalisation violent extremism and in enabling disengagement and rehabilitation; (b) supporting victims of terrorism, including promoting the dissemination of terrorist victims' testimonies, providing platforms and appropriate media training for victims in order to delegitimize the violent propaganda of terrorists (3 000 000 €);
- Targeted call on trafficking in human beings: Prevention(demand and supply reduction), protection of, support and assistance to victims, prosecution and investigation of offenders, coordination and cooperation mechanisms, establishment of partnerships, training of officials likely to come into contact with victims and the use of information and communication technologies, including social networks online in the trafficking process, operational cooperation on new forms of trafficking (5 000 000 €);

¹⁰ 15505/1/09 REV 1

¹¹ 8311/08

¹² 16271/1/10 REV 1

- Targeted call on sexual exploitation of children, illegal use of Internet and cybercrime: Supporting the co-operation between experts and law enforcement authorities on understanding and combating cybercrimes, such as cyber attacks, fraud online, identity theft and related crime, and illegal trade on the Internet; actions establishing standard forms for law enforcement requests to the private sector and vice versa; actions against illegal content that may incite minors to violent and other serious behaviours; co-operation to develop and exchange efficient methods of combating terrorist, racist and xenophobic content on the Internet. This also includes preventing and fighting sexual exploitation of children and on line sexual exploitation and abuse of children, including prevention of recidivism, identification of child victims through pornographic materials; identification of offenders via credit cards as part of the European cybercrime policy, enhancing cooperation between law enforcement authorities in the area of fighting child abuse through communication systems; and generally activities promoting cooperation with the European Cybercrime Centre at Europol (5 000 000 €)
- Targeted call on Financial and economic crime, supporting: disruption of international crime networks through better prevention and detection of corruption, money laundering, terrorist financing, fraud, racketeering and extortion. Protection of the economy against criminal infiltration through actions against organised crime involvement in counterfeiting, fostering confiscation of criminal assets, transparency of legal entities and financial analysis and investigations. This targeted call will also cover specific actions which will aim at providing an input for the EU Anti-Corruption Report. (7 000 000 €)
- Targeted call on cross border law enforcement cooperation in the field of drug trafficking . The activities of this call should support joint training programmes for law enforcement authorities, to enhance the EU's capacity to target drug trafficking, including on the EU's external borders; support regional law enforcement cooperation platforms facilitating the exchange of operational information and information on technical assistance projects; support projects targeting the trafficking of drugs and drug precursors from the Western Balkans route and from the cocaine route; support actions aimed at detecting and dismantling production and storage facilities for illicit synthetic drugs and for cocaine secondary extraction laboratories; and support the implementation of the European Pact on international drug trafficking and the EU pact on synthetic drugs (the Call for proposals will be carried out by DG JUST, DG HOME will subdelegate to DG JUST 5 000 000 € for grants awarded on the basis of the Call for proposals).

In case the budget allocated to a targeted call will not be sufficient to fund all good quality proposals, unused funds from the other targeted calls may be used within the limit authorised by article 2 of the financing decision.

General call for 2013

In complement to the above targeted calls for proposals, a General call for proposals budgeted with 3 000 000 € and outstanding amounts from the above calls will cover the priorities set out in this work programme as well as the following ones:

- (1) Projects on activities to enhance the communication with Europol and to increase the exchange of information via the Europol's Secured Information Exchange Network Application (SIENA): this includes projects aimed at extending SIENA to Member States' competent authorities; projects aimed at a) equipping Member States with data loaders for the transmission of information to the Europol Information System

(EIS) as well as b) establishing user access to this system; projects aimed at enhancing the communication between expert communities, through, for instance, the European Bomb Data System and Check-the-Web.

- (2) Projects on the exchange of information for law enforcement purposes, particularly on the implementation of the principle of availability through Council Decision 2008/615/JHA and 2008/616/JHA (Prüm Decision) and Council Framework Decision 2006/960/JHA (Swedish Initiative) ;
- (3) Projects on operational Law Enforcement cooperation, in particular in line with the Internal Security Strategy or the EU Policy cycle on organised crime/Operational Action Plans/European Multidisciplinary Platform Against Criminal Threats projects (EMPACT projects) and Joint Investigation Teams;
- (4) Projects on the enhancement of forensic science cooperation and the development of innovative forensic approaches, through the improvement of forensic science quality and methodology and common standards across Europe, in particular taking into account the Council Conclusions on the Vision for European Forensic Science 2020 and the action plan envisaged in this context.

All areas identified in the Programme are open for proposals.

B. Operating Grants

Not applicable in 2013.

C. ACTION GRANTS BASED ON FRAMEWORK PARTNERSHIPS

The global budget envisaged under this heading is 10 050 000 €

Following a call for proposals in 2012, framework partnership agreements have been concluded until the end of 2014 in order to provide for **long term cooperation between public bodies with responsibility in the area of prevention of and fight against crime.**

The Commission will publish a specific **call** for proposals in **October 2012** with **three deadlines in 2013**. All areas identified in the Programme are open for proposals. However, for 2013, the following priorities have been identified (proposals submitted outside these priorities will also be considered, subject to quality and budget availability after funding projects matching priorities):

- (1) Projects on measures concerning the threat posed by possible use by terrorists of **Chemical, Biological, Radiological and Nuclear materials**, as well as **explosives and their precursors**, including measures related to awareness raising, the development of standards, improving information exchange mechanisms, conducting exercises and training, developing detection technology and capability raising security capacity, networking and other activities in line with the **EU Action Plans on CBRN , explosives security and air cargo security**;
- (2) Projects on **radicalisation leading to terrorism, violent extremism** and the support to **victims of terrorism** . This call will consist of **2 separate groups of actions**

which should **aim at** (a) countering the phenomenon of radicalisation leading to terrorism and violent extremism, including addressing the motivations of terrorists and violent extremists, strengthening civil society engagement at the grass-roots level; developing strategic communications strategies to counter terrorist and violent extremist propaganda and ideologies, offering non-violent alternatives; identifying best practices in the prevention of radicalisation and violent extremism and in enabling disengagement and rehabilitation, (b) supporting victims of terrorism, including promoting the dissemination of terrorist victims' testimonies, providing platforms and appropriate media training for victims in order to delegitimize the violent propaganda of terrorists;

- (3) Projects on **trafficking in human beings**: Prevention (including demand and supply reduction) protection of, support and assistance to victims, prosecution and investigation of offenders, coordination and cooperation mechanisms, establishment of partnerships, training of officials and the use of information and communication technologies, including social networks online in the trafficking process, operational cooperation on new forms of trafficking;
- (4) Projects on **sexual exploitation of children, illegal use of Internet and cybercrime**¹³: supporting the co-operation between experts and law enforcement authorities on understanding and combating cybercrimes, such as cyber attacks, fraud online, identity theft and related crime, and illegal trade on the Internet; actions establishing standard forms for law enforcement requests to the private sector and vice versa; actions against illegal content that may incite minors to violent and other serious behaviours; co-operation to develop and exchange efficient methods of combating terrorist, racist and xenophobic content on the Internet. . This also includes preventing and fighting sexual exploitation of children and on line sexual exploitation and abuse of children, including prevention of recidivism, identification of child victims through pornographic materials; identification of offenders via credit cards as part of the European cybercrime policy, enhancing cooperation between law enforcement authorities in the area of fighting child abuse through communication systems; and generally activities promoting cooperation with the European Cybercrime Centre at Europol.;
- (5) Projects on **Financial and economic crime**, supporting: disruption of international crime networks through better prevention and detection of corruption, money laundering, terrorist financing, fraud, racketeering and extortion. Protection of the economy against criminal infiltration through actions against organised crime involvement in counterfeiting and public health, fostering confiscation of criminal **assets**, transparency of legal entities and financial analysis and investigations. The projects will also focus on providing specific input and supporting the work for the **EU Anti-Corruption Report**, sharing experiences among Member States in the anti-corruption field, improving cooperation at the EU borders for the prevention and combating of corruption, training of investigative journalists and support to civil society to strengthen the knowledge and the initiatives in specific areas relevant for the detection and combating of corruption;

¹³ Coordination in this field will be ensured with DG INFSO's Safer Internet Programme

- (6) Projects on **illegal trafficking in firearms**, including prevention, prosecution and investigation of offenders, coordination and cooperation actions and mechanisms, awareness raising, training, analysis, assistance and networking in line - among other - with the EU Action Plan to combat illegal trafficking in so called "heavy" firearms which could be used or are used in criminal activities;
- (7) Projects on the **exchange of information for law enforcement purposes**, particularly on the implementation of the principle of availability through Council Decision 2008/615/JHA and 2008/616/JHA (Prüm Decision) and Council Framework Decision 2006/960/JHA (Swedish Initiative) ;
- (8) Projects on **operational Law Enforcement cooperation**, in particular in line with the Internal Security Strategy or the EU policy cycle for organised and serious international crime/Operational Action Plans/European Multidisciplinary Platform Against Criminal Threats projects (EMPACT projects) and Joint Investigation Teams; ;
- (9) Projects to enhance co-operation between national agencies and authorities responsible for oversight or control of non-profit organisations to reduce the risk of an abuse for terrorist financing purposes;
- (10) Projects analysing the possibilities for use of **privately held information** for law enforcement purposes, including in the field of telecommunication data, especially focusing on the aspects of achieving higher security without compromising human rights and privacy. Projects analyzing the possibilities for use of modern technologies to detect new forms of crime, such as transnational cybercrime, identity theft, fraud. And projects identifying and implementing privacy protection measures for consumers (privacy enhancing technologies), protecting citizens against cybercrime vulnerability, identity theft, fraud, etc.;
- (11) **Training** of and other exchanges among law enforcement officers. Actions should be related to the development of the European Training Scheme and/or should concern the joint development, by law enforcement training bodies or in cooperation with the private sector and universities, of common curricula and courses with a cross-border, regional and/or EU-wide scope as well as, workshops, seminars, and exchanges among law enforcement officers and trainers aimed at sharing knowledge, experience and best practice in various areas of law enforcement activity;
- (12) Prevention of **general crime**, including promotion of crime prevention measures in local urban context including transborder organised crime dimension. The initiatives should contribute among others to the implementation of administrative approach, organisation of mass events and development of local safety audits. A special attention should be paid to a cooperation of public and private bodies with local authorities.
- (13) Projects on activities to **enhance the communication with Europol** and to increase the exchange of information via the Europol's Secured Information Exchange Network Application (SIENA): this includes projects aimed at extending SIENA to Member States' competent authorities; projects aimed at a) equipping Member States with data loaders for the transmission of information to the Europol Information System (EIS) as well as b) establishing user access to this system; projects aimed at

enhancing the communication between expert communities, through, for instance, the European Bomb Data System and Check-the-Web.

- (14) Promoting **integration of victims** including horizontal tools and sharing of best practices on protection of victims and support and protection of witnesses. A special attention should be granted to the development of a cooperation, especially on restorative justice, between police, other public authorities and civil society.
- (15) In the field of **crime statistics** projects for mapping the existing national classification schemes to the proposed framework of an International Crime classification developed by the UNECE/UNODC Task Force on Crime Classification in collaboration with DG HOME. Projects for direct piloting of proposed International Crime Classification.)
- (16) Projects on the enhancement of forensic science cooperation and the development of innovative forensic approaches, through the improvement of forensic science quality and methodology and common standards across Europe, in particular taking into account the Council Conclusions on the Vision for European Forensic Science 2020 and the action plan envisaged in this context.
- (17) Projects to support law enforcement open sources information and analysis capability

D. ACTION GRANTS TO BODIES IN A MONOPOLY SITUATION

In accordance with Article 110(1) 2nd subparagraph of the Financial Regulation, Article 168(1)(c) of the Implementing Rules, action grants may be awarded for the following actions without a call for proposals to bodies with a *de jure* or *de facto* monopoly, as substantiated below. The maximum budget envisaged for grants awarded without a call for proposals is €2 350 000. The bodies listed below are monopoly organisations since they are the only networks of the Member States in Europe in their relevant areas.

- (1) Development of the **ATLAS cooperation structure** (cooperation structure between special intervention units in the EU) with a view to enhancing its operational effectiveness and preparedness, providing the ATLAS cooperation structure with the appropriate management structures and tools to support its functioning in crisis situations, providing the ATLAS cooperation structure with monitoring and training tools to adjust its operational structures where required and increase their resilience, acquisition and sharing of tactical equipment to support special operations. (€ 500 000).
- (2) **European Network of Forensic Science Institutes (ENFSI)** promotes the recognition of forensic data, including electronic and computer data, generated by national forensic institutes and of knowledge (expert opinions), advances the exchange of best practice, as well as the increase of the quality of forensic analysis and stimulates forensic research across the EU to support the work of police and criminal proceedings. In addition, it may take on emerging tasks resulting from the Council Conclusions on the Vision for European Forensic Science 2020 in particular as regards the envisaged development and implementation of an action plan. (650 000 €).

- (3) **Aquapol:** support the cooperation projects of Water Police Forces (maritime- as well as river police) and Inland Navigation Inspectorates within the Aquapol network to improve the security of inland navigation on Europe's *inland navigation corridors* and security of maritime shipping and (sea)ports, by preventing and fighting crime., (€400 000).
- (4) **Tispol:** support the cooperation of Traffic Police Forces of the EU Member States in the context of the Tispol Network, to prevent and fight crime using cross-European transport (€400 000).
- (5) **Railpol:** support the cooperation of EU Member States' police organizations responsible for law enforcement tasks in the field of rail transport (European network of railway police forces) in the context of the Railpol network in view of the off setting security risks of increasing internationalization of rail transport in Europe. (€ 400 000).

CONDITIONS AND MODALITIES (FOR ALL GRANTS EXCEPT FOR THE CALL FOR FRAMEWORK PARTNERS)

In line with the Financial Regulation and the basic act, the following conditions and modalities will apply:

1. Financial provisions

- The maximum rate of co-financing by the Commission is 90% of the total eligible costs of the project in case of action grants (part A)
- As an exception, the maximum rate of co-financing for the individual projects awarded within framework partnerships (part C), may rise to a maximum of 95% of the total eligible costs.
- The maximum rate of co-financing by the Commission for projects submitted by bodies in a monopoly situation (part D) is 95% of the total eligible costs of the project;
- Projects must be strictly non-profit making following Art. 109 (2) of the Financial Regulation;
- Grants awarded by this Programme shall be covered by a written agreement, including the modalities for the reimbursement of a specified proportion of the eligible costs actually incurred;
- As a general rule, the co-funding is provided in two instalments: a pre-financing payment corresponding to 80% of the Commission subvention on signature of the grant agreement, and the balance on receipt and approval by the Commission of the final report and final financial statement.

2. Exclusion

Candidates shall be excluded from participating in the calls for proposals if they are in one or more of the situations listed in Articles 93(1) and 94 of the Financial Regulation.

3. Eligibility

To be eligible, grant applications must meet the following criteria:

- Proposals for action grants must be submitted by bodies and organisations established in the Member States with legal personality¹⁴. Applications from natural persons are not eligible. Bodies and organisations which are profit oriented may submit projects only in conjunction with non-profit oriented or state organisations.
- Proposals must match one or more objectives of the Programme;
- Transnational projects must involve partners in at least two Member States, or at least one Member State and a candidate country. In a transnational project, the Applicant organisation/coordinator must have at least one Co-beneficiary (that will receive funding from the Commission) from another EU Member State. Organisations in third countries, Union Agencies and international organizations may participate as associate partners on a non-cost basis ('partners' not receiving funding from the Commission), but are not permitted to submit projects.
- National projects are eligible as starter and/or complementary measures to transnational projects, or as a contribution to developing innovative methods and/or technologies with a potential for transferability at Union level, or as a development of such methods and technologies with the view to transfer them to other Member States;
- Proposals seeking EU co-funding of less than **€100 000** will not be eligible to receive a grant;
- Subcontracting of a limited part of the action may be eligible up to 30 % of the total eligible costs of the project (this does not apply to Calls for Proposals restricted to Framework Partners);
- Projects cannot be already completed and should be scheduled to start not before the signature of the grant agreement. An earlier start of the project may be accepted only where the applicant can demonstrate the need to start the action before the grant agreement is signed. In such cases, expenditure eligible for financing may not have been incurred prior to the date of submission of the grant application;
- Projects' duration can be maximum two years.

4. Selection criteria

In accordance with Article 116(1) of the Financial Regulation and Article 176 of the Implementing Rules, proposals for action shall be evaluated on the basis of the following selection criteria:

- the Applicant's operational and professional competencies and qualifications in the specified area required to complete the project including relevant professional training and/or experience for the project staff concerned. Applicants must also demonstrate that they have the operational means and resources to complete the project and show, if applicable, references relating to participation in other actions financed by the European Commission. The assessment will be based on the curricula vitae of the persons involved

¹⁴ Bodies in a monopoly situation listed in the section D should not necessarily have a legal personality.

in the project, the annual activity reports of the Applicant and other documents submitted by the latter. In the case of government or law enforcement organisations, evidence that the project falls within their statutory area of responsibility may be submitted to establish their operational and technical competence.

- the applicant's financial capability, i.e. stable and sufficient sources of funding to maintain its activity throughout the period during which the action is being carried out/the annual work programme is implemented and to participate in its funding, based on the submitted documents (such as the balance sheets showing the annual incomes and expenditures, cash flow, debts and the amount of cash available);

5. *Award criteria*

Proposals that are eligible and meet the exclusion and selection criteria will be assessed by the evaluation committee and they will be ranked on the basis of the following award criteria:

- **Conformity.** Projects will be assessed on the extent to which they match priority areas identified in previous sections and in the relevant EU strategic documents and/or action plans. Projects should demonstrate that their objectives reflect a clearly identified need for action according to the EU's policy priorities in the field of Prevention of and Fight against Crime;
- **Quality** of the proposed action regarding its conception, organisation, presentation, methodology, expertise, expected results and strategy for their dissemination. In particular, the ability of the project to attain the desired objective(s) will be assessed;
- **Value for money.** Amount requested for financial support and its appropriateness as to expected results will be assessed in terms of: consistency between the work programme and the budget; adequacy of budgetary resources (personnel, equipment, travel, etc.) for carrying out the action; demonstration of overall cost effectiveness and value for money. Larger projects, in terms of scope of the planned activities, number of participants, economies of scale and cost effectiveness will be favoured.
- **Impact** of the expected results on the general objectives of the Programme and on measures taken in the different domains as specified in Articles 7 (4) (d) of the basic act;
- **European added value.** European added-value includes geographical coverage of a project but, most of all, analysis and experimentation that lead to recommendations for common models, protocols, guidelines, structures, mechanisms, policies and processes. In practice, it implies that - in addition to running the project in a number of Member States and building multinational partnerships - applicants must look beyond the framework of the project to find the broader European relevance of the issues, the actions and the output of the project. Every project should end, if possible, with a clear indication of how the project can be further developed at EU level, and with a statement of its potential for European debate and action;

Timetable

The following schedule is envisaged:

	Action grants - Targeted Calls (Heading A)	Action grants general call (Heading A)	Call for proposals restricted to framework partners (Heading C)
Publication of a call	4Q 2012	4Q 2012 (together with grants falling under the 2012 budget)	4Q 2012
Deadline for submission of proposals	1Q 2013	1Q 2013 (together with grants falling under the 2013 budget)	1, 2, 3Q 2013
Opinion of the Programme Committee	3Q2013	3Q 2013	3,4Q2013, 1Q2014
Commitments and grant agreements 2013	From 3Q 2013 onwards	From 3Q 2013 onwards	From 3Q 2013 onwards

II. OTHER ACTIONS

The Commission intends to undertake actions through contracts following public procurement or administrative arrangements. The total budget envisaged for contracts and administrative agreements is €9 750 000.

With a view to evaluating, monitoring and developing legal, operational and political instruments, it is intended to place contracts for **studies, evaluations, impact assessments as well as websites and databases** in the areas specified by the basic act. They will include issues on law enforcement co-operation, general crime prevention, statistics, cybercrime, illicit trafficking in human beings and weapons, financial and economic crime, and counter-terrorism. In particular, the following topics are envisaged.

A. Public procurements

Preparation of studies, framework contracts, websites, databases reports, experts meetings, and the provision of training in relation to the following priority objectives in 2013:

- (1) Implementation of the Internal Security Strategy and EU policy cycle
- (2) Asset recovery and confiscation - specific contracts under existing DG HOME framework contracts

- (3) Fight against money laundering - specific contracts under existing DG HOME framework contracts
- (4) Fight against corruption (including support for the implementation of the EU Anti-Corruption Report and reinforced cooperation with the Council of Europe Group of States against Corruption – GRECO) - extension of the existing contract for the network of the local correspondents anti-corruption) 2.050.000 €
- (5) Counterfeiting and public health related crime - specific contracts under existing DG HOME framework contracts
- (6) Crime prevention - specific contracts under existing DG HOME framework contracts
- (7) Cyber crime Child sexual abuse, sexual exploitation and child pornography - specific contracts under existing DG HOME framework contracts
- (8) Crime statistics - specific contracts under existing DG HOME framework contracts
- (9) Drugs (sub-delegation to DG JUST)
- (10) Illicit trafficking in weapons - specific contracts under existing DG HOME framework contracts
- (11) Trafficking in human beings 1 specific contract under existing DG HOME framework contract (100.000 €) + hosting agreement with DIGIT (90.000 €)
- (12) Exchange of data, police and customs cooperation - specific contracts under existing DG HOME framework contracts
- (13) Training of law enforcement officials
- (14) Studies and actions in the area of CBRN, explosives and their precursors and detection technology and capability, following the EU Action Plans on CBRN, explosives security and air cargo security - specific contracts under existing DG HOME framework contracts + one new call for tender (Q2/2012) for the EDEX (database on explosives) (750.000 €)
- (15) Forensics Terrorism - specific contracts under existing DG HOME framework contracts
- (16) Preventing radicalisation and violent extremism leading to terrorism : supporting the EU Radicalisation Awareness Network - 1 specific contract under existing DG HOME framework contract (1.800.000 €)
- (17) Crisis management¹⁵ - 8 specific contracts under 5 DG HOME framework contracts (to be signed in 2012), 5 specific contracts under existing DG DIGIT framework contracts (global value of the 13 specific contracts : 975.000 €)

¹⁵ This includes Operation of the Information and Crisis management capability established in the DG Home Affairs' Secure Zone.

- (18) Threat and risk analysis, assessment and management¹⁶Acquisition of security specific information/analysis products and services¹⁷ - specific contracts under existing DG HOME framework contracts
- (19) Other meetings/workshops/conferences- about 40 specific contracts under existing DG HOME framework contract (to be renewed in Q2 2013). These specific contract may cover any of the thematics listed under item 1 to 18 (sum of 2.000.000 €)

B. Actions using a framework contract of DG COMM

- A Euro-Barometer survey on corruption.
- Publication, dissemination and communication of the EU Anti-Corruption Report.
- Acquisition of security specific information products and services

C. Actions to be carried out with the Joint Research Centre

These actions will be the subject of administrative arrangements concluded according to Article 116(7) of the Implementing Rules.

- Continuation of the Illicit Trafficking Radiation Detection Assessment Programme (ITRAP+10). (€ 1 000 000)
- Further development of the CBRN Glossary (€ 350 000)
- Further development of OSINT tools in support of Member States open sources information and analysis capability. (€ 500 000)

Accompanying measures

According to Article 6(3) of the basic act, the Commission may finance administrative and technical assistance activities regarding the management of this Programme through public procurement.

In particular, this may include the payment of external experts, activities regarding the exploitation and dissemination of project results, preparatory measures in view of new Internal Security Fund 2014-2020, production of information material and the organisation of meetings. The execution of these activities is subject to the available resources on budget line18 01 04 17.

¹⁶ This includes Operation of the "strategic analysis and response" capability established in the DG Home Affairs' Secure Zone.

¹⁷ This includes Operation of the "strategic analysis and response" capability established in the DG Home Affairs' Secure Zone.