

GOVERNMENT OF THE REPUBLIC OF LITHUANIA

RESOLUTION No 558

of 19 May 2005

**ON THE APPROVAL OF THE PROGRAMME FOR THE PREVENTION AND
CONTROL OF TRAFFICKING IN HUMAN BEINGS FOR 2005-2008**

Vilnius

Implementing paragraph 804 of the Implementation Measures of the Programme of the Government of the Republic of Lithuania for 2004-2008, approved by Resolution No 315 of the Government of the Republic of Lithuania of 24 March 2005 (*Valstybės Žinios* (Official Gazette) No 40-1290, 2005), the Government of the Republic of Lithuania has resolved:

1. To approve the Programme for the Prevention and Control of Trafficking in Human Beings for 2005-2008 (attached hereto).

2. To assign the Ministry of the Interior to coordinate the implementation of the Programme referred to in paragraph 1 and inform, at least twice a year, the Government of the Republic of Lithuania about the implementation of the measures provided for in the Programme.

3. To establish that the Programme referred to in paragraph 1 shall be funded from the allocations approved by the State budget and the State Investment Programme in respect of the relevant bodies and institutions responsible for the implementation of the measures provided for in the Programme.

4. To recommend that municipalities allocate funds to implement the measures provided for in the Programme referred to in paragraph 1.

Prime Minister

Algirdas Brazauskas

Minister of the Interior

Gintaras Furmanavičius

PROGRAMME FOR THE PREVENTION AND CONTROL OF TRAFFICKING IN HUMAN BEINGS FOR 2005-2008

I. GENERAL PROVISIONS

1. The Programme for the Prevention and Control of Trafficking in Human Beings for 2005-2008 (hereinafter referred to as the "Programme") is a consistent continuation of the Programme for the Control and Prevention of Trafficking in Human Beings and Prostitution for 2002-2004 approved by Resolution No 62 of the Government of Lithuania of 17 January 2002 (*Valstybės Žinios* (Official Gazette) No 6-231, 2002). The purpose of the Programme is to develop and implement a target orientated, long-term and complex system of measures to prevent and control trafficking in human beings.

2. The Programme has been drawn up taking into account the results of implementation of the Programme for the Control and Prevention of Trafficking in Human Beings and Prostitution for 2002-2004, the need to continue those measures which proved to be justified, the difficulties which arose when implementing some of the measures, i.e. taking into account the necessity to revise the Programme with a view to making the impact of specific measures for preventing and controlling trafficking in human beings and prostitution more effective.

3. The Programme also takes into account the new challenges posed by trafficking in human beings and the negative features of this illegal trade. For the purpose of finding the best possible ways and measures to combat this phenomenon, account was taken of the best experience gained by foreign states and international organisations in preventing and controlling trafficking in human beings, particularly the action strategy and system of the activities.

4. The strategy of preventing and controlling trafficking in human beings must be based, first and foremost, on a systematic approach to this problem since the practice of crime prevention and control shows the necessity for such an approach to combating trafficking in human beings. A common system of public authorities, non-governmental and international organisations, coordinated by such authorities and organisations, shall be established to fight persons engaged in the trafficking of human beings and an effective system of prevention and control measures has to be introduced to combat trafficking in human beings.

5. Following the principle of a systematic approach, the objectives of preventing and controlling trafficking in human beings are set forth in compliance with the following strategic directions:

5.1. enhancing the protection of the rights and freedoms of victims of trafficking in human beings;

- 5.2. effective social prevention of trafficking in human beings;
- 5.3. social assistance to victims (particularly children and women) of trafficking in human beings, their protection and reintegration into society;
- 5.4. effective combating of organised crime and individual crimes related to trafficking in human beings;
- 5.5. close and coordinated cooperation among state and local authorities and institutions, non-governmental and international organisations in combating trafficking in human beings, providing social assistance to victims of trafficking in human beings and ensuring their protection and reintegration into society.

6. The following legal acts were taken into account when drawing up the Programme and implementation measures thereof:

6.1. the United Nations Convention for the Suppression of the Traffic in Persons and of the Exploitation of the Prostitution of Others (1949);

6.2. the United Nations Convention on the Elimination of all Forms of Discrimination Against Women (*Valstybės Žinios* (Official Gazette) No 21-549, 1996);

6.3. the United Nations Declaration on the Elimination of Violence against Women (1994);

6.4. recommendations to the Government of the Republic of Lithuania by the General Assembly of the United Nations Committee on the Elimination of Discrimination against Women (CEDAW) 23rd Special Session (New York, 12-30 June 2000) (Consideration of reports submitted by State Parties. Lithuania. First and second periodic reports);

6.5. the United Nations Convention against Transnational Organised Crime (*Valstybės Žinios* (Official Gazette) No 51-1933, 2002) and Protocol to Prevent, Suppress and Punish Trafficking in Persons, Especially Women and Children, supplementing the United Nations Convention against Transnational Organised Crime (2003) (*Valstybės Žinios* (Official Gazette) No 49-2166, 2003);

6.6. EU legal acts: Council Framework Decision of 15 March 2001 on the Standing of Victims in Criminal Proceedings (2001/220/JHA); Council Framework Decision of 19 July 2002 on Combating Trafficking in Human Beings (2002/629/JHA); Council Conclusions of 8 May 2003 urging the Member States to consider the priority policy measures in this field(2003/C 137/01); Council Framework Decision 2004/68/JHA of 22 December 2003 on Combating the Sexual Exploitation of Children and Child Pornography; Council Directive 2004/81/EC of 29 April 2004 on the Residence Permit Issued to Third-Country Nationals Who Are Victims of Trafficking in Human Beings or Who Have Been the Subject of an Action to Facilitate Illegal Immigration, Who Cooperate with the Competent Authorities;

6.7. recommendations of the Committee of Ministers of the Council of Europe to member states of the Council of Europe: Recommendation No. R (91) 11 on Sexual Exploitation, Pornography and Prostitution of, and Trafficking in, Children and Young Adults; Recommendation No. R (96) 8 on Crime Policy in Europe in a Time of Change; Recommendation No. R (97) 13 concerning Intimidation of Witnesses and the Rights of the

Defence; Recommendation No. R (2000) 11 on Action against Trafficking in Human Beings for the Purpose of Sexual Exploitation; Recommendation Rec (2001) 16 on the Protection of Children against Sexual Exploitation; Recommendation Rec (2002) 5 on the Protection of Women against Violence;

6.8. provisions of the Parliamentary Assembly of the Council of Europe: Recommendation 1065 (1987) on the Traffic in Children and Other Forms of Child Exploitation; Recommendation 1211 (1993) on Clandestine Migration: Traffickers and Employers of Clandestine Migrants; Resolution 1099 (1996) on the Sexual Exploitation of Children; Recommendation 1325 (1997) on Trafficking in Women and Forced Prostitution in Council of Europe Member States; Recommendation 1450 (2000) on Violence against Women in Europe; Recommendation 1545 (2002) on the Campaign against Trafficking in Women; Recommendation 1610 (2003) on Migration Connected with Trafficking in Women and Prostitution; Recommendation 1611 (2003) on Trafficking in Organs in Europe; Recommendation 1663 (2004) on Domestic Slavery: Servitude, Au Pairs and “Mail-Order Brides”;

6.9. the Brussels Declaration of 2002 on Preventing and Combating Trafficking in Human Beings adopted by the European Conference held on 18-20 September 2002;

6.10. the Organization for Security and Co-operation in Europe (hereinafter referred to as the “OSCE”) Action Plan of 2003 to Combat Trafficking in Human Beings (PC.DEC/557) approved by the OSCE Permanent Council on 24 July 2003;

6.11. the European Convention for the Protection of Human Rights and Fundamental Freedoms of 1950 (*Valstybės Žinios* (Official Gazette) No 40-987, 1995) and the additional protocols thereof;

6.12. the European Social Charter of 1961, the European Social Charter of 1996 and additional protocols to the European Social Charter providing for a system of collective complaints;

6.13. the Beijing Declaration and Platform for Action adopted by the Fourth World Conference on Women of 1995 (Beijing, 4-15 September 1995);

6.14. the International Labour Organization Convention (No 29) concerning Forced or Compulsory Labour (*Valstybės Žinios* (Official Gazette) No 27-648, 1996) which condemned slavery methods and prohibited the use of forced labour;

6.15. the International Labour Organization Convention (No 105) concerning the Abolition of Forced Labour (*Valstybės Žinios* (Official Gazette) No 28-676, 1996) which obliged all member states not to use any forced labour for purposes of economic development;

6.16. the International Labour Organization Convention (No 182) concerning the Prohibition and Immediate Action for the Elimination of the Worst Forms of Child Labour (*Valstybės Žinios* (Official Gazette) No 49-2161, 2003).

7. It should be noted that the Council of Europe is currently drafting the European Convention on Action against Trafficking in Human Beings to be adopted by the Committee

of Ministers of the Council of Europe in 2005. Since this convention, compared to other existing international instruments, places a stronger emphasis on enhancing the protection of the rights and freedoms of victims of trafficking in human beings, its main provisions have been used as the guidelines for this Programme.

8. This Programme has been drawn up in conformity with the provisions of the National Security Strategy approved by Resolution No IX-907 of the Seimas of the Republic of Lithuania of 28 May 2002 (*Valstybės Žinios* (Official Gazette) No 56-2233, 2005) and aligned with the National Crime Prevention and Control Programme approved by Resolution No IX-1383 of the Seimas of the Republic of Lithuania of 20 March 2003 (*Valstybės Žinios* (Official Gazette) No 32-1318, 2003) which states that the prevention and control of trafficking in human beings is placed among top priorities in terms of crime prevention and control.

9. The implementation of the Programme will also be coordinated with the Programme for the Prevention of Organised Crime and Corruption approved by Resolution No 62 of the Government of the Republic of Lithuania of 15 January 1999 (*Valstybės Žinios* (Official Gazette) No 10-220, 1999), the National Programme against Commercial Sexual Exploitation and Sexual Abuse of Children approved by Resolution No 29 of the Government of the Republic of Lithuania of 11 January 2000 (*Valstybės Žinios* (Official Gazette) No 5-144, 2000), the Programme for the Control of Migration Processes approved by Resolution No 804 of the Government of the Republic of Lithuania of 3 July 1999 (*Valstybės Žinios* (Official Gazette) No 61-2009, 1999), the State Programme for the Prevention of Sexually Transmitted Diseases approved by Resolution No 41 of the Government of the Republic of Lithuania of 13 January 2000 (*Valstybės Žinios* (Official Gazette) No 5-151, 2000), the Lithuanian Women's Advancement Programme approved by Resolution No 1299 of the Government of the Republic of Lithuania of 8 November 1996 (*Valstybės Žinios* (Official Gazette) No 110-2515, 1996), the National Drug Control and Drug Addiction Prevention Programme for 2004-2008 approved by Resolution No IX-2110 of the Seimas of the Republic of Lithuania of 8 April 2004 (*Valstybės Žinios* (Official Gazette) No 58-2041, 2004), the Juvenile Justice Programme for 2004-2008 approved by Resolution No 600 of the Government of the Republic of Lithuania of 19 May 2004 (*Valstybės Žinios* (Official Gazette) No 83-3008, 2004), the National Programme on Equal Opportunities for Men and Women for 2003-2004 approved by Resolution No 712 of the Government of the Republic of Lithuania of 3 June 2003 (*Valstybės Žinios* (Official Gazette) No 55-2452, 2003), and other programmes.

10. The Programme shall be implemented by the Ministry of the Interior, the Ministry of Justice, the Ministry of Social Security and Labour, the Ministry of Education and Science, the Police Department under the Ministry of the Interior, the State Border Guard Service under the Ministry of the Interior, the General Prosecutor's Office, the National Courts Administration, the Lithuanian Centre for Human Rights, and other public authorities and institutions, municipalities, educational establishments, non-governmental and international organisations.

II. ASSESSMENT OF THE SITUATION

11. The Programme for the Control and Prevention of Trafficking in Human Beings and Prostitution for 2002-2004 was among the first specialised programmes of this kind in the Baltic region. Implementing the above mentioned Programme, the Government of the Republic of Lithuania together with non-governmental and international organisations took a number of immediate measures to align the prevention and control of trafficking in human beings in Lithuania with the minimal standards of combating trafficking in human beings on the international arena (political, legal, organisational, social, information, financial and other aspects of preventing and controlling trafficking in human beings). In the course of implementation of the measures provided for in the Programme, the monitoring of the current state of trafficking in human beings and prostitution was carried out, a legal framework was created, basically in compliance with the requirements for the control and prevention of trafficking in human beings prescribed by international legal acts (adopted by the United Nations, the European Union, the Council of Europe, Interpol, Europol, and other international institutions), the development of a system of non-governmental organisations was started to ensure rehabilitation possibilities for victims of trafficking in human beings as well as social, psychological and legal assistance to such victims (25 non-governmental organisations currently operate in Lithuania, which provide or can provide help to victims of trafficking in human beings and prostitution; 28 projects of non-governmental organisations were funded from the State budget of the Republic of Lithuania); two information campaigns were conducted, a special information project to fight trafficking in human beings was carried out and other measures were implemented; the Programme for the Psychological Rehabilitation, Vocational Guidance and Employment of Victims of Trafficking in Human Beings and Prostitution (in six municipalities) for 2003-2004, approved by Order No A1-111 of the Minister of Social Security and Labour of 1 July 2003, was drafted and implemented with the aim of creating conditions for the reintegration of such victims into the labour market, encouraging them to work, providing them with professional and general qualifications and improving such qualifications; the Preventive Education Programme for Trafficking in Human Beings and Prostitution for 2003-2004, approved by Order No ISAK-1699 of the Minister of Education and Science of 28 July 2003 (*Valstybės Žinios* (Official Gazette) No 13-389, 2004), was drafted and implemented with the aim of creating and introducing a system of educational measures, particularly in schools, to suppress trafficking in human beings and prostitution; special training of social workers, teachers and law enforcement officers was carried out on a continuous basis; a system of protection of witnesses and victims of trafficking in human beings against criminal intimidation was devised; cooperation with foreign embassies and consulates was improved in dealing with the problems of trafficking in human beings victims in foreign states; international cooperation was further developed, particularly in the Baltic region; combating (particularly at

international level) organised criminal groups engaged in the traffic of human beings was enhanced.

12. It should be noted that despite the efforts made by public authorities and institutions, non-governmental and international organisations, the scope of trafficking in human beings has not declined. Lithuania remains a country of import and export (sometimes, a transit country) in the field of trafficking in human beings.

13. Trafficking in human beings in Europe and Lithuania is predetermined by social and economic conditions. Poverty, unemployment, lack of education and information are the main conditions contributing to the emergence and spread of trafficking in human beings. The process is also affected by the demand of prostitution abroad, differences in the legal regulation of prostitution in different states (legalisation and decriminalisation of prostitution), migration of Lithuanian nationals and business contacts abroad.

14. Trafficking in human beings is a latent (hidden) crime since not every victim appeals for help and, therefore, the information about the scope of trafficking in human beings is not accurate. The information supplied by various organisations providing help to victims of trafficking in human beings is fragmented, inconsistent and non-comparable. There is no accurate data in Lithuania on such forms of trafficking in human beings as the sale of human beings to cover debts, forced marriage, forced abortion, illegal transplantation or sale of human organs, and male prostitution.

15. The data supplied by Europol shows that each year about 120 thousand persons fall victim to human traffickers in Europe. About 3000 women are smuggled forcibly or depart willingly from the three Baltic States (Lithuania, Latvia and Estonia) each year, most of them from Lithuania (1000-1200) because the Lithuanian population is the largest and also because of Lithuania's geographical location.

16. Trafficking in human beings in Lithuania, including the smuggling of Lithuanian nationals abroad, is mostly orientated towards sexual exploitation and the prostitution business.

17. The analysis of pre-trial investigations initiated in respect of trafficking in human beings in Lithuania shows that most of such incidents are related to the smuggling or attempted smuggling of women to foreign states for sexual exploitation or prostitution. Currently, women are taken to Germany, Spain, Italy, Denmark, Norway, the Netherlands, the United Kingdom, France, Switzerland, Belgium, Greece, the Czech Republic, Poland, and other states. The intensive smuggling of young women to Poland is explained by the fact that this state is considered to be a transit point for traffic in women.

18. Recently, fewer prostitutes have been brought to Lithuania from Belarus, Russia, and Ukraine; this is explained by the fact that payment for sexual services in Lithuania has dropped and the risk of deportation has increased.

19. Lithuania is not only a country of export of women, but also a country of transit. Women from Eastern Europe come to Lithuania for various purposes and mostly by themselves, many of them intending to engage in prostitution. Immigrant women from the

neighbouring countries – Belarus, Russia, and Ukraine – make up 15 percent of all prostitutes in Lithuania. After they are involved in the illegal prostitution business, they are sexually exploited and some of them are taken to Western European countries. Both Lithuanian and foreign nationals are engaged in this business.

20. According to the data of the United Nations Organisation, organised trafficking in human beings and organised prostitution are placed among the 17 most dangerous forms of transnational organised crime, yielding profits exceeding 300 percent.

21. Trafficking in human beings and other forms of related organised crime (such as smuggling of persons, contraband, trafficking in drugs and firearms) pose a serious threat to the national security of the state. This illegal business serves as a basis for organised criminal structures, which are flexible and quick to react to any change in the market. It is on this basis that the economic potential of organised criminal structures is created.

22. According to the data provided by experts from the Ministry of the Interior, the proceeds of illegal prostitution business in Lithuania exceed 50 million litas, while the proceeds of trafficking in human beings and related criminal acts amount to an approximate sum of 200 million litas.

23. More and more cases of trafficking in minors are disclosed in Lithuania; more and more cases of selling of minors from Lithuania are disclosed in foreign states. However, no cases of trafficking in children (persons under the age of 14) have been reported. In all cases, it was minor women (14-17 years of age) who were forced into or got involved in prostitution.

24. No other forms of trafficking in minors have been reported in the Republic of Lithuania (the sale of children to forced labour, child organ trafficking or selling of children to other families).

25. Trafficking in human beings is classified as a serious crime punishable by up to 8 years of imprisonment under Article 147 of the Criminal Code of the Republic of Lithuania (*Valstybės Žinios* (Official Gazette) No 89-2741, 2000) (hereinafter referred to as the “Criminal Code”). The sale or purchase of a child is treated as a separate crime (Article 157 of the Criminal Code) punishable by imprisonment of up to 8 years. Trafficking in children is treated as a constituent element of selling or purchasing a child, which is punishable by imprisonment from 2 to 10 years. Article 307 of the Criminal Code provides for criminal liability to persons profiting from the prostitution of another person, while involving a person in prostitution is criminalized under Article 308. The Criminal Code also provides for criminal liability for the smuggling of human beings across the state border (Article 292), organisation of trips of Lithuanian nationals abroad for the purpose of staying there illegally or leaving them without any help in a foreign country (Article 293), exploitation of children for pornography (Article 162), and other acts closely related to trafficking in human beings. Article 182¹ of the Code of Administrative Offences of the Republic of Lithuania (*Valstybės Žinios* (Official Gazette) No 1-1, 1985) provides for administrative liability for engagement in prostitution. In addition, a draft law is currently considered in the Seimas of the Republic of

Lithuania, which provides for administrative liability for the use of prostitution services for material consideration.

26. International prosecution and extradition of criminals comprises an important aspect of criminal liability for trafficking in human beings: the Code of Criminal Procedure of the Republic of Lithuania (*Valstybės Žinios* (Official Gazette) No 37-1341, 2002) and international treaties of the Republic of Lithuania regulate the prosecution and extradition of the nationals of the Republic of Lithuania or foreigners who are suspected or accused of committing a crime.

27. Criminal statistics for 1999-2004 under Article 131³ of the former Criminal Code of the Republic of Lithuania (*Valstybės Žinios* (Official Gazette) No 18-147, 1961) and Article 147 of the current Criminal Code are as follows:

Year	Cases (total)	Cases referred to court	Cases examined in court	Cases where legal proceedings were refused	Cases where investigation was suspended	Cases where investigation was discontinued	Persons in the focus of law enforcement	Suspects	Victims known to law enforcement	Victims	Convicted persons
1999	3	1	1		2		2	2	2		2
2000	5	3	3				7	3	2		3
2001	19	6	3	2	9	2	52	18	37	9	7
2002	17	10	3	1	5		58	26	23	16	6
2003	18	5	2	1			40	33	28	7	2
2004	22	13	4	–	3	1	41	25	31	23	14
Total	84	38	16	4	19	2	200	107	123	55	34

III. OBJECTIVE AND TASKS OF THE PROGRAMME

28. The Programme has the objective of resolving, at state level and on a complex, consistent and systematic basis, the problems related to trafficking in human beings and the prevention and control of prostitution.

29. The Programme has the following tasks:

29.1. to determine the scope of trafficking in human beings and prostitution in Lithuania, the dynamics and tendencies of this phenomenon;

29.2. to create an information system of analysis which has the purpose of storing and analysing information about traffic in human beings and related processes;

29.3. to develop and implement a national system of monitoring trafficking in human beings and prostitution, to develop and introduce a uniform system of data collection, to build a common (depersonalised) data base about the victims of trafficking in human beings;

29.4. to develop and implement a system of early prevention measures which would not allow the involvement of new persons in trafficking in human beings and prostitution;

29.5. to develop and introduce a system of measures reducing the demand for prostitution;

29.6. to build a system of social assistance to victims of trafficking in human beings, in particular focusing on protective and social issues as well as reintegration into society;

29.7. to develop cooperation among public (municipal), non-governmental and international organisations with a view to fighting trafficking in human beings;

29.8. to strengthen Lithuania's specialised police units combating trafficking in human beings;

29.9. to ensure effective cooperation between regional and international institutions and organisations with a view to combating trafficking in human beings.

IV. CRITERIA FOR ASSESSMENT OF PROGRAMME IMPLEMENTATION

30. The implementation of the Programme shall be assessed in terms of efficiency according to:

30.1. quantitative criteria:

30.1.1. the number of new persons (particularly minors) who got involved in trafficking in human beings;

30.1.2. the number of victims (particularly minors) of trafficking in human beings;

30.1.3. the number of persons who are engaged in prostitution and have emerged in the focus of law enforcement institutions;

30.1.4. the number of victims of trafficking in human beings who cooperate with law enforcement institutions disclosing criminal acts;

30.1.5. the number of organisations directly engaged in preventive work against trafficking in human beings;

30.1.6. the number of disclosed and prosecuted persons belonging to organised criminal structures (in particular international) who are engaged in trafficking in human beings;

30.1.7. the number of victims of trafficking in human beings and prostitution who have received social and other assistance;

30.1.8. the number of persons prosecuted (convicted) for trafficking in human beings;

30.1.9. the number of persons who were protected from getting involved in the business of prostitution, and the number of persons who became victims of trafficking in human beings;

30.1.10. the scope of sale and purchase of sexual services;

30.2. qualitative criteria:

30.2.1. how effective is information and analytical work in the control and prevention of trafficking in human beings;

30.2.2. how public authorities and institutions, and non-governmental organisations carry out coordination work in the prevention and control of trafficking in human beings;

30.2.3. is the cooperation among Lithuanian, foreign and international organisations in the prevention and control of trafficking in human beings effective;

30.2.4. is social, medical, legal and other assistance provided by non-governmental and international organisations to victims of trafficking in human beings and prostitution sufficiently comprehensive;

30.2.5. do victims of trafficking in human beings have confidence in non-governmental organisations, public authorities and institutions which contribute to the prevention and control of trafficking in human beings;

30.2.6. how adequate is preventive work performed in the field of education and public awareness when dealing with trafficking in human beings problems;

30.2.7. how effectively law enforcement institutions fight organised criminal structures (particularly international criminal structures) engaged in trafficking in human beings.

V. FUNDING OF THE PROGRAMME

31. This Programme shall be financed from the State budget of the Republic of Lithuania and municipal budgets, and also (where possible) from the funds allocated by foreign states and international organisations or from the funds received in accordance with the procedure prescribed by other legal acts.

32. The preliminary need for funds to implement the Programme is specified in the Annex hereto.

VI. EXPECTED RESULTS

33. The implementation of the Programme should result in a better storage and analysis of information about the state of trafficking in human beings and prostitution in Lithuania; it should also help translate the recommendations of international legal acts into practice, improve public awareness about trafficking in human beings and the control and prevention of prostitution. Early prevention in respect of potential victims will become more effective, while social, legal, psychological and medical assistance to victims as well as their protection will become more rapid and target orientated. Cooperation among public authorities, institutions and non-governmental organisations in combating trafficking in human beings is expected to improve. The organisational and tactical work of the Lithuanian police in fighting such phenomena will improve, combating criminal structures will become more effective, pre-trial investigations and judicial practice will advance, and the number of victims will diminish. International cooperation will develop. More appropriate preventive and rehabilitation measures will be applied in respect of minor victims of trafficking in human

beings, the number of minor victims will decline, while searching for such victims will become more effective.

ANNEX to the Programme for the Prevention
and Control of Trafficking in Human Beings for
2005-2008

IMPLEMENTATION MEASURES OF THE PROGRAMME FOR THE CONTROL AND PREVENTION OF TRAFFICKING IN HUMAN BEINGS AND PROSTITUTION FOR 2005-2008

Objective	Measure	Implementing institution	Date of implementation (year)	Preliminary need for funds (in thou litas)				
				total	2005	2006	2007	2008
I. INFORMATION STORAGE AND ANALYSIS								
1. Comply with the requirements of the Brussels Declaration of 2002 on Preventing and Combating Trafficking in Human Beings	appoint a national coordinator for the prevention and combating of trafficking in human beings	Ministry of the Interior	2005	–	–	–	–	–
2. Annually assess on a systematic basis the state of trafficking in human beings in Lithuania	issue annual summary reports on the state of trafficking in human beings	Ministry of the Interior	2006–2008	90	–	30	30	30
3. Improve the analysis of information about victims of trafficking in human beings	develop and implement a common depersonalised data base about the victims of trafficking in human beings in institutions providing social assistance to such victims	Ministry of the Interior, International Organisation for Migration (hereinafter referred to as the “IOM Vilnius Office”)	2006	20	–	20	–	–
4. Examine the state of trafficking in human beings	carry out the following complex investigations:	Ministry of the Interior, Law Institute, non-		50	–			–

Objective	Measure	Implementing institution	Date of implementation (year)	Preliminary need for funds (in thou litas)				
				total	2005	2006	2007	2008
I. INFORMATION STORAGE AND ANALYSIS								
and prostitution in Lithuania and abroad (scope, tendencies) and set strategic directions, based on the data received, for the control and prevention of trafficking in human beings and prostitution	prostitution in Lithuania;	governmental organisations, Ministry of Foreign Affairs, Ministry of Justice, IOM Vilnius Office	2006			25		
	trafficking in human beings in Lithuania and trafficking in Lithuanian nationals abroad to draw up, based on the results received, methodological and practical recommendations to public authorities and non-governmental organisations exercising the prevention and control of trafficking in human beings	Ministry of the Interior	2007				25	
II. IMPROVEMENT OF LEGAL REGULATION								
5. Implement legal acts adopted by the European Union and international organisations regarding the control of trafficking in human beings and prostitution	analyse Lithuanian legal acts concerning traffic in human beings, determine their compliance with the legal acts adopted by the European Union and international organisations and, if appropriate, draft relevant legal acts and submit them to	Ministry of Justice, Ministry of the Interior, General Prosecutor's Office	2005	–	–	–	–	–

Objective	Measure	Implementing institution	Date of implementation (year)	Preliminary need for funds (in thou litas)				
				total	2005	2006	2007	2008
I. INFORMATION STORAGE AND ANALYSIS								
	the Government of the Republic of Lithuania							
6. Reduce advertising of sexual services in the media	draw up and submit to the Government of the Republic of Lithuania the necessary draft legal acts	Ministry of Justice	2005	–	–	–	–	–

Objective	Measure	Implementing institution	Date of implementation (year)	Preliminary need for funds (in thou litas)					
				total	2005	2006	2007	2008	
I. INFORMATION STORAGE AND ANALYSIS									
III. EDUCATION AND TRAINING									
7.	Inform the public about the dangers related to trafficking in human beings and prostitution, the reasons behind these negative phenomena; focus on reducing the number of persons who get involved in the trafficking of human beings and prostitution	hold information campaigns about trafficking in human beings in schools (for young people), target risk groups (for members of dysfunctional families, persons engaged in prostitution, the unemployed, school drop-outs) and rural areas produce a video clip aimed at the prevention of trafficking in human beings and prostitution	Ministry of the Interior, Ministry of Education and Science, municipalities, IOM Vilnius Office Ministry of the Interior, Ministry of Education and Science, Lithuanian National Radio and Television	2006–2008 2006	240 35	– 	80 35	80	80

Objective	Measure	Implementing institution	Date of implementation (year)	Preliminary need for funds (in thou litas)				
				total	2005	2006	2007	2008
I. INFORMATION STORAGE AND ANALYSIS								
8. Improve employee qualifications in respect of the prevention and control of trafficking in human beings and prostitution, improve the preparedness of authorities to respond to trafficking in human beings problems adequately	to organise training for: police officers as well as officers and officials from the State Border Guard Service under the Ministry of the Interior, the Migration Department under the Ministry of the Interior, and the Prosecutor's Office;	Police Department under the Ministry of the Interior, State Border Guard Service under the Ministry of the Interior, Migration Department under the Ministry of the Interior, General Prosecutor's Office, IOM Vilnius Office	2006	125		30		
	for municipal employees and social workers, social educators, class teachers;	Ministry of Social Security and Labour, Ministry of Education and Science, Ministry of Health, non-governmental organisations, IOM Vilnius Office	2005–2007	15	15	15		
	for health care workers;	Ministry of Health, non-governmental organisations, IOM Vilnius Office	2007			30		
	for the media representatives	Ministry of the Interior, Ministry of Social Security and Labour, non-governmental organisations, IOM Vilnius Office	2008					20

Objective	Measure	Implementing institution	Date of implementation (year)	Preliminary need for funds (in thou litas)				
				total	2005	2006	2007	2008
I. INFORMATION STORAGE AND ANALYSIS								
9. Improve early prevention in respect of potential victims of trafficking in human beings	provide advice and consultations to potential victims of trafficking in human beings (particularly young people) via the Internet	Ministry of the Interior, non-governmental organisations, IOM Vilnius Office	2006–2008	45		15	15	15
10. Reduce the number of persons (particularly schoolchildren) who get involved in trafficking in human beings and prostitution	draw up proposals to the Government of the Republic of Lithuania to include issues related to trafficking in human beings and prostitution in the syllabus of separate subjects, which are financed from “the student’s basket” funds within the hour limits provided for in general curricula of schools	Ministry of Education and Science, IOM Vilnius Office	2005	–	–	–	–	–
IV. SUPPORT FOR VICTIMS								
11. Taking account of the legal acts and recommendations adopted by the European Union and international organisations, clearly define the status of a victim of trafficking in human beings; provide more effective social and other target orientated assistance to victims of trafficking in	draw up proposals to the Government of the Republic of Lithuania on defining the status of a victim of trafficking in human beings (legal, social and other aspects)	Law Institute	2005	10	10	–	–	–

Objective	Measure	Implementing institution	Date of implementation (year)	Preliminary need for funds (in thou litas)				
				total	2005	2006	2007	2008
I. INFORMATION STORAGE AND ANALYSIS								
human beings								
12. Develop the support and protection provided to victims of trafficking in human beings	to support projects by public authorities and non-governmental organisations aimed at providing social assistance and protection to victims of trafficking in human beings as well as their reintegration into society	Ministry of Social Security and Labour, Ministry of the Interior	2005–2008	1600	400	400	400	400
13. Ensure safe and rapid return of victims of trafficking in human beings from foreign states	develop a system of return of victims of trafficking in human beings to their homeland (if appropriate, draft appropriate legal acts and submit them to the Government of the Republic of Lithuania) provide consular and other essential help to victims of trafficking in human beings returning to the Republic of Lithuania from foreign states	Ministry of the Interior, Ministry of Foreign Affairs, IOM Vilnius Office, non-governmental organisation	2006	30		30		
		Ministry of Foreign Affairs, IOM Vilnius Office	2005–2008	630, 350 of which for consular assistance	50	100	100	100
14. Provide more rapid and target orientated information to victims of	build information network for victims of trafficking in human beings and prostitution who	Ministry of the Interior, municipalities	2006	20	–	20	–	–

Objective	Measure	Implementing institution	Date of implementation (year)	Preliminary need for funds (in thou litas)				
				total	2005	2006	2007	2008
I. INFORMATION STORAGE AND ANALYSIS								
trafficking in human beings	are referred to relevant services to receive social, legal, psychological and medical assistance or protection							
15. Improve medical and other assistance to persons related to the problems arising from prostitution (in regions where such problems are the most serious)	ensure continuous activities of Demetra (Vilnius based association of HIV and AIDS affected women and their relatives)	Ministry of Health, Vilnius City Municipality	2006–2008	105		35	35	35
	set up a consultative office for social diseases in Kaunas	Kaunas City Municipality	2006–2008	270		130	70	70
	ensure the activities of a specialised rehabilitation centre to be established for victims of trafficking in human beings	municipality (where a specialised rehabilitation centre for victims of trafficking in human beings will be established)	2005–2008	305	20	95	95	95
	ensure social and psychological assistance to persons in Klaipėda related to problems arising from prostitution	Ministry of Health and Ministry of Social Security and Labour, Klaipėda City Municipality	2005–2008	380	170	70	70	70

Objective	Measure	Implementing institution	Date of implementation (year)	Preliminary need for funds (in thou litas)					
				total	2005	2006	2007	2008	
I. INFORMATION STORAGE AND ANALYSIS									
V. COOPERATION BETWEEN PUBLIC AUTHORITIES AND NON-GOVERNMENTAL ORGANISATIONS									
16.	Improve cooperation among public authorities and institutions and non-governmental organisations	develop a conceptual framework of cooperation among public authorities and institutions and non-governmental organisations in the field of controlling trafficking in human beings	Ministry of the Interior	2006	10	–	10	–	–
17.	Enhance cooperation among public authorities and institutions and non-governmental organisations in combating trafficking in human beings	organise a scientific-practical conference “Cooperation between Public Authorities and Non-Governmental Organisations in Combating Trafficking in human beings”	Ministry of the Interior	2008	35	–	–	–	35
VI. IMPROVEMENT OF LAW ENFORCEMENT ACTIVITIES									
18.	Enhance the efforts of the Lithuanian police to combat criminal acts related to trafficking in human beings	set up a specialised unit within the Lithuanian Criminal Police Bureau to combat trafficking in human beings to establish 10 positions in ten higher ranking police commissioner’s offices for the sole purpose of combating trafficking in human beings	Police department under the Ministry of the Interior	2006 2007	988	–	225	763	–
19.	Develop information provision in respect of	develop a system of centralised storage, management, analysis	Police Department under the Ministry of the Interior	2007	208	–	–	208	–

Objective	Measure	Implementing institution	Date of implementation (year)	Preliminary need for funds (in thou litas)				
				total	2005	2006	2007	2008
I. INFORMATION STORAGE AND ANALYSIS								
crime prevention, investigation and disclosure	and use of tactical and strategic information about persons related to trafficking in human beings and ensure its technical operation							
20. Define problems related to pre-trial investigation of trafficking in human beings and ways of dealing with such problems	analyse the practice of pre-trial investigations into trafficking in human beings and draw up methodological recommendations for pre-trial investigation institutions	General Prosecutor's Office, Police Department under the Ministry of the Interior	2007	8	–	–	8	–
21. Determine problems and gaps in the law related to court practice in criminal cases of trafficking in human beings and ways of dealing with such problems	examine and summarise court practice in criminal cases of trafficking in human beings	Ministry of Justice, Law Institute	2008	8	–	–	–	8
22. Reduce the number of victims of trafficking of human beings and prostitution who got involved through electronic communications	to develop a mechanism for controlling and preventing the use of electronic communications to engage women and minor persons in trafficking in human beings	Police Department under the Ministry of the Interior, Ministry of the Interior	2007	20	–	–	20	–
23. Improve the search of missing persons who may be related to trafficking in human beings at	join the information system to search for missing persons from European Union states	Police department under the Ministry of the Interior	2006	–	–	–	–	–

Objective	Measure	Implementing institution	Date of implementation (year)	Preliminary need for funds (in thou litas)					
				total	2005	2006	2007	2008	
I. INFORMATION STORAGE AND ANALYSIS									
international level									
24.	Strengthen the protection of witnesses and victims of trafficking in human beings	strengthen specialised service safety centres for the protection of witnesses and victims against criminal intimidation	Police department under the Ministry of the Interior	2006–2008	750	–	250	250	250
VII. INTERNATIONAL COOPERATION									
25.	Ensure regional and international cooperation	participate in the implementation of measures adopted by the Nordic and Baltic States' working group to combat trafficking in human beings	Ministry of the Interior, Police Department under the Ministry of the Interior	2005–2008	–	–	–	–	–
26.	Develop international cooperation	participate in the EU funded projects Daphne 2 and Stop as well as in other projects aimed at combating trafficking in human beings, and also in international events aimed at combating trafficking in human beings	Police Department under the Ministry of the Interior, Ministry of Health, Ministry of Foreign Affairs, Ministry of Social Security and Labour	2006–2008	80	–	20	30	30
27.	Develop international cooperation to suppress trafficking in human beings and prostitution	get acquainted with the activities of public, non-governmental and international organisations of EU Member States in the field of trafficking in human beings and	Ministry of the Interior, Ministry of Social Security and Labour, non-governmental organisations, municipalities	2006–2008	60	–	20	20	20

Objective	Measure	Implementing institution	Date of implementation (year)	Preliminary need for funds (in thou litas)				
				total	2005	2006	2007	2008
I. INFORMATION STORAGE AND ANALYSIS								
	prostitution, make use of their positive experience when implementing the measures provided for in this Programme							
28.	Improve cooperation with Interpol and Europol	provide for and implement target orientated measures to develop cooperation with Interpol and Europol with a view to combating trafficking in human beings	Police Department under the Ministry of the Interior	2006–2008	–	–	–	–
29.	Improve international relations between institutions combating trafficking in human beings and providing social assistance, strengthen links between public authorities and non-governmental organisations in fighting trafficking in human beings	organise a scientific-practical conference “International Cooperation in Combating Trafficking in Human Being”	Ministry of the Interior	2006	40	–	40	–
VIII. SPECIAL MEASURES AIMED AT MINORS								
30.	Improve application of preventive and rehabilitation measures to minor victims of trafficking in human beings	design a specialised rehabilitation programme for minor victims of trafficking in human beings	Ministry of Social Security and Labour, Ministry of Health, Ministry of Education and Science, Police Department under	2006	30	–	30	–

Objective	Measure	Implementing institution	Date of implementation (year)	Preliminary need for funds (in thou litas)				
				total	2005	2006	2007	2008
I. INFORMATION STORAGE AND ANALYSIS								
		the Ministry of the Interior						
31. Preclude the illegal take-out of under age persons abroad with the purpose of selling them, reduce the number of under age victims of trafficking in human beings	work out methodological recommendations for the employees of the State Border Guard Service under the Ministry of the Interior and the Migration Department under the Ministry of the Interior	State Border Guard Service under the Ministry of the Interior	2005	10	10	–	–	–
	on early prevention measures to preclude the illegal smuggling of minors abroad with the purpose of selling them							

A total sum of 6,202 thou litas is required to implement the Programme.
